Single Audit Reports

Year Ended June 30, 2019

June 30, 2019

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## Schedule of Expenditures of Federal Awards Year Ended June 30, 2019

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	CFDA Number	Pass-Through Entity Identifying Number	Grant or Other Identifiying Number	Passed Through to Subrecipients	Total Federal Expenditure
U.S. Department of Housing and Urban Developme	<u>ent</u>				
CDBG - Entitlement Grants Cluster Community Development Block Grant/Entitlement Grants	14.218		B-14-MC-40-0001 B-15-MC-40-0001 B-16-MC-40-0001 B-17-MC-40-0001	\$ - - -	\$ 192,946 6,129 61,523 308,659
Total CDBG - Entitlement Grants C	luster		B-18-MC-40-0001		135,280 704,537
Home Investment Partnerships Programs	14.239		M-13-MC-40-0201 M-14-MC-40-0201 M-15-MC-40-0201 M-17-MC-40-0201 M-18-MC-40-0201	- - - - - -	98,560 77,892 36,520 18,608 8,036 239,616
Total U.S. Department of Housing	and Urban	Development			944,153
U.S. Department of Justice					
Edward Byrne Memorial Justice Assistance Grant Program	16.738		2016-DJ-BX-0176 2017-DJ-BX-0838	- 	14,539 33,598 48,137
Total U.S. Department of Justice					48,137
National Community Service Agency					
Retired and Senior Volunteer Program	94.002		13SRWOK005		48,501
Total National Community Service	e Agency				48,501
Federal Emergency Management Agency					
Oklahoma Department of Emergency Management/ Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	PA-06-OK-4222-PW-01228(0) PA-06-OK-4222-PW-01211(0) PA-06-OK-4222-PW-01474(0) PA-06-OK-4274-PW-00063(0)		- - - - -	50,043 17,147 337,546 35,760 440,496
Oklahoma Department of Emergency Management/ Pre-Disaster Mitigation	97.047	PDMC-PJ-06-OK-2015-001		<u> </u>	75,024
Total Federal Emergency Mana	gement Age	ency			515,520
U.S. Federal Highway Administration					
Highway Safety Cluster Oklahoma Highway Safety Department/ Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.600	AL-18-03-03-15 AL-19-03-02-16			4,894 30,798
Total Highway Safety Cluster					35,692
Total U.S. Federal Highway Admir	nistration				35,692

## Schedule of Expenditures of Federal Awards (Continued) Year Ended June 30, 2019

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	CFDA Number	Pass-Through Entity Identifying Number	Grant or Other Identifiying Number	Passed Through to Subrecipients	Total Federal Expenditure
U.S. Department of Transportation					
Federal Transit Cluster Federal Transit - Formula Grants (Urbanized Area Formula Program)	20.507		OK-2017-019-00 OK-2018-002-00 OK-2018-013-00 OK-2018-024-00	\$ - - - -	\$ 15,704 541,872 759,985 275,819 1,593,380
Bus and Bus Facilities Formula Program	20.526		OK-2019-004-00 OK-2016-012-00		129,832 46,864 176,696
Total Federal Transit Cluster					1,770,076
Highway Planning and Constructions Cluster Oklahoma Department of Transportation/Highway Planning and Construction	20.205	CMA 216E (058)LC JP NO 18903			88,128
Total Highway Planning and Constr	uction Clusto	er			88,128
Total U.S. Department of Transpor	tation				1,858,204
U. S. Department of Homeland Security					
Oklahoma Office of Homeland Security/ State Homeland Security (Grant) Program (SHSP)	97.073	840.015 940.015			46,810 19,576
Total U.S. Department of Homelan	d Security				66,386
U.S. Environmental Protection Agency					
Clean Water State Revolving Fund Cluster State of Oklahoma Water Resource Board/Capitalization Grants for Clean Water State Revolving Funds	66.458	ORF-18-0021-CW			1,525,743
Total Clean Water State Revolving 1	Fund Cluster				1,525,743
Total U.S. Environmental Protecti	on Agency				1,525,743
Department of the Interior					
Fish and Wildlife Cluster Oklahoma Department of Wildlife Conservation/ Sport Fish Restoration	15.605	F-102-D-1			47.00
Program					47,004
Total Fish and Wildlife Cluster					47,004
Total Department of the Interior					47,004
Total Expenditures of Federal Awa	ards			\$ -	\$ 5,089,340

### Notes to the Schedule of Expenditures of Federal Awards Year Ended June 30, 2019

#### Notes to Schedule

- 1. The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the City of Lawton, Oklahoma (the City) under programs of the federal government for the year ended June 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position or cash flows of the City.
- 2. Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. The grant accounts are maintained on a fund basis. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87 *Cost Principles for State, Local and Indian Tribe Governments*, or the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The City has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.



# Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

#### **Independent Auditor's Report**

The Honorable Mayor and Members of the City Council of the City of Lawton, Oklahoma

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Lawton, Oklahoma as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 3, 2020. Our report includes a reference to other auditors who audited the financial statements of the Lawton Urban Renewal Authority, the Lawton Metropolitan Area Airport Authority, the Lawton Arts and Humanities Council, the McMahon Auditorium Authority, the Museum of the Great Plains Trust Authority, the Lawton Metropolitan Planning Organization and the City Employees Retirement Trust Fund, as described in our report on the City's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.



The Honorable Mayor and Members of the City Council of the City of Lawton, Oklahoma

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2019-001, 2019-003, 2019-004 and 2019-006 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2019-002 and 2019-005 to be significant deficiencies.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The City's Responses to Findings

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rogers, Arkansas March 3, 2020

BKD,LLP



# Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

#### **Independent Auditor's Report**

The Honorable Mayor and Members of the City Council of the City of Lawton, Oklahoma

#### Report on Compliance for Each Major Federal Program

We have audited the City of Lawton, Oklahoma's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2019. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.



The Honorable Mayor and Members of the City Council of the City of Lawton, Oklahoma

#### Opinion on Each Major Federal Program

In our opinion, the City of Lawton, Oklahoma complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

#### **Report on Internal Control over Compliance**

Management of the City of Lawton, Oklahoma is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

The Honorable Mayor and Members of the City Council of the City of Lawton, Oklahoma

# Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Lawton, Oklahoma as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated March 3, 2020, which contained an unmodified opinion on those financial statements and a reference to the reports of other auditors. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

BKD,LLP

Rogers, Arkansas April 24, 2020, except for the paragraph on the Schedule of Expenditures of Federal Awards, which is March 3, 2020

### Schedule of Findings and Questioned Costs Year Ended June 30, 2019

### Section I - Summary of Auditor's Results

#### Financial Statements

1.	The type of report the auditor issued on whether the financial stat accordance with accounting principles generally accepted in the Uwas:		
	☐ Unmodified ☐ Qualified ☐ Adverse ☐ D	isclaimer	
2.	The independent auditor's report on internal control over financia	al reporting disc	closed:
	Significant deficiency(ies) identified?	Yes	☐ None reported
	Material weakness(es) identified?	⊠ Yes	□ No
3.	Noncompliance considered material to the financial statements?	Yes	⊠ No
Fed	eral Awards		
4.	Internal control over major federal program:		
	Significant deficiency(ies) identified?	Yes	None reported
	Material weakness(es) identified?	☐ Yes	⊠ No
5.	Type of auditor's report issued on compliance for major federal p  Unmodified Qualified Adverse D	orogram: isclaimer	
6.	Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	☐ Yes	⊠ No

# Schedule of Findings and Questioned Costs (Continued) Year Ended June 30, 2019

7. The City's major federal programs were:

	Cluster/Program	<b>CFDA Number</b>
	Federal Transit Cluster/Federal Transit – Formula Grants (Urbanized Area	
	Formula Program)	20.507/20.526
	Clean Water State Revolving Fund Cluster/Capitalization Grants for Clean	
	Water State Revolving Funds	66.458
8.	The dollar threshold used to distinguish between Type A and Type B programs w	vas: \$750,000.
9.	The City qualified as a low-risk auditee?	⊠ No

# Schedule of Findings and Questioned Costs (Continued) Year Ended June 30, 2019

#### Section II - Financial Statement Findings

Reference	
Number	Finding
2019-001	Criteria or Specific Requirement – Management is responsible for establishing and maintaining effective internal control over financial reporting.
	Condition – The City's annual audited financial statements are prepared in conformity with generally accepted accounting principles (GAAP). The City's budgetary basis accounting system does not support an effective and efficient conversion from the

with generally accepted accounting principles (GAAP). The City's budgetary basis accounting system does not support an effective and efficient conversion from the budgetary basis of accounting to the GAAP basis of financial reporting. The City's internal audit department does not include the testing of internal controls outside of contracts and capital assets; instead, management relies upon department directors and subordinates to identify weaknesses in current policies. The City lacks an anonymous channel for employees, citizens and others to report inappropriate conduct. Documentation of procedural reviews conducted by the City to identify risks, weaknesses in internal controls and the consistent application of internal controls is lacking.

Context – Accurate GAAP basis financial statements are critical to communicating financial position and results of operations to the citizens of the City and other interested parties.

Effect – Adjusting entries were required during the audit process to correct the City's accounting records. The current system also significantly complicates the process of building and supporting year-end GAAP basis financial statements, impacting the timeliness of preparing and issuing the year-end audited GAAP basis financial statements.

Cause – The current accounting system does not facilitate the ability to present GAAP basis financial statements.

Recommendation – We recommend the City identify options for improving the GAAP basis financial statement preparation process and the other specific system issues identified above.

Views of Responsible Officials and Planned Corrective Actions – We agree. Given the limitations of the City's GEMS system, subsequent to the fiscal year ended June 30, 2019, procedures implemented and the documentation of the review and approval of posting journal entries and updates made to vendor master files remain in place. A periodic review of capital assets is also conducted. The City has begun implementation of a major system conversion to replace the current accounting system as well as other systems in use across the City. The conversion in length will take a significant amount of time due to the magnitude of the transformation itself. Additionally, the City's IT Department has established an anonymous email and phone number where inappropriate conduct may be reported.

# Schedule of Findings and Questioned Costs (Continued) Year Ended June 30, 2019

Reference Number	Finding
2019-002	Criteria or Specific Requirement – Management is responsible for establishing and maintaining effective internal control over financial reporting.
	Condition – The City does not have formal accounting policies and procedures over the City's accounting and internal control processes, and current processes and procedures may not effectively limit duties to minimize risks associated with adequate segregation of duties. The City's system allows the payroll administrator to be the primary party reviewing and editing payroll data; allows the revenue services and financial services departments to add customers, write-off charges and potentially hide transactions during the reconciliation process; and could potentially allow improper edits to vendor files to go undetected if the monthly vendor report is not run timely. Finally, we noted a general lack of documentation regarding the identity of employees completing cash reconciliations, the completion date and lack of documentation of the formal review of these reconciliations.
	Context – Accurate financial statements are critical to managing operations and communicating financial position and results of operations to interested parties.
	Effect – Misstatements in the financial statements resulting from errors that occurred and were not detected and/or corrected in a timely manner creating the need to record audit adjustments to correct the errors.
	Cause – Certain deficiencies in the overall financial statement preparation and review process allowed for undetected errors to occur. The current accounting system does not provide for effective review of certain transactions.
	Recommendation – We recommend the financial services department evaluate the need to implement additional accounting policies and internal control procedures to

strengthen the department's ability to accurately prepare GAAP basis financial statements for the City and related component units. As part of this process, the City should also evaluate the segregation of duties of financial services department personnel in order to minimize the potential risk associated with inadequate segregation of duties, management should evaluate its current system and identify options to improve the review of changes made to master files and journal entries.

# Schedule of Findings and Questioned Costs (Continued) Year Ended June 30, 2019

Views of Responsible Officials and Planned Corrective Actions – We agree. Subsequent to the fiscal year ended June 30, 2019, procedures implemented and the documentation of the review and approval of posting journal entries and updates made to vendor master files remain in place. The City's Finance Department will continue to be mindful of and identity any solutions in which they may further segregate duties to minimize associated risk. The City's new financial accounting software will further allow the segregation of duties, especially those related to payroll, adding of customers, charge write-offs, transaction management, and reconciliations.

Reference Number	Finding
2019-003	Criteria or Specific Requirement – Management is responsible for establishing and maintaining effective internal control over financial reporting.
	Condition – The City was unable to complete capital assets and inventory acquisition reconciliations timely. Additionally, accounts receivable reconciliations were prepared by several individuals with no indication of review during 2019.
	Context – Timely reconciliation of account balances is critical to the internal control process to detect and correct potential adjustments and to identify potential misappropriation or misuse of assets.
	Cause – Due to limitations in staffing, the City fell behind on reconciliations of accounts receivable, inventory, capital assets, investments and bank reconciliations.
	Effect – Delayed reconciliations or inadequate controls around reconciliations may result in the City being unable to timely identify misappropriation or misuse of assets.
	Recommendation – We recommend the financial services department evaluate the need to implement additional accounting policies and internal control procedures to strengthen the department's ability to accurately prepare GAAP basis financial statements for the City and related component units and ensure that reconciliations are performed and reviewed timely. As part of this process, the City should also evaluate the segregation of duties of financial services department personnel in order to minimize the potential risk associated with limited segregation of duties and evaluate its current system to identify options to improve the review of changes to master files and journal entries.
	Views of Responsible Officials and Planned Corrective Actions – We agree. The City will continue to work on timely reviews of reconciliations and identify ways in which duties may be segregated. We anticipate our new accounting system, given its capabilities, will enable us to better address these matters.

Reference Number	Finding
2019-004	Criteria or Specific Requirement – Management is responsible for establishing and maintaining effective internal control over the Schedule of Federal Awards (SEFA).
	Condition – The City does not have review and approval processes implemented to prevent misstatements of the SEFA. Adjustments were required to the client-prepared SEFA to accurately present grant expenditures that impacted major program determination.
	Context – An accurate SEFA is critical in the selection of major programs.
	Cause – The City's lack of controls in the preparation, review and approval of the SEFA resulted in required adjustments and impacted the major programs determination.
	Effect – The City's SEFA could be reporting inaccurate federal expenditures and inaccurate CFDA numbers. In addition, the schedule may be incomplete due to unknown awards. An inaccurate SEFA could result in the omission of major programs and impact future funding amounts.
	Recommendation – We recommend the financial services department evaluate the need to implement additional controls, to the extent necessary, to ensure that the SEFA is complete and accurate.
	Views of Responsible Officials and Planned Corrective Actions – We agree. The City is working on implementing and documenting appropriate controls regarding the preparation, review and approval of the SEFA to ensure accurate schedules. When a grant is awarded, departments have been instructed to go through the Finance Director for review.

Reference Number	Finding
2019-005	Criteria or Specific Requirement – Management is responsible for establishing and maintaining effective internal control over financial reporting.
	Condition – The City was required to record adjustments for construction in progress additions as a result of testing. BKD also noted certain instances where accumulated depreciation is not being calculated correctly and the City's capitalization policy was not being followed.
	Context – Accurate financial statements are critical to managing operations and communicating financial position and results of operations to interested parties.
	Cause – The controls currently in place are not adequate, are not being performed timely or are not functioning effectively.
	Effect – Material misstatements in the financial statements, resulting from errors that occurred, were not detected and/or corrected in a timely manner and created the need to record adjustments in the current year to correct the errors. Timely reconciliation of the capital asset activity did not occur in the prior or current year due to staffing limitations.
	Recommendation – We recommend the City evaluate and implement enhancements to its controls, to the extent necessary, to ensure that accurate financial statements are produced.
	Views of Responsible Officials and Planned Corrective Actions – We agree. The City will review its current procedures and consider areas for improvement to prevent and detect future misstatements.

Reference Number	Finding
2019-006	Criteria or Specific Requirement – Management is responsible for establishing and maintaining effective internal control over financial reporting.
	Condition – Adjustments were required to be made to correct accounts balances following our completeness testing. Additionally, adjustments were required to be made to correct the insurance claims payable balance due to a duplication in the recording of certain invoices and for invoices paid before year-end not recorded as a reduction to the liability.
	Context – Accurate financial statements are critical to managing operations and communicating financial position and results of operations to interested parties.
	Cause – The controls currently in place are not adequate, are not being performed timely or are not functioning effectively.
	Effect – Multiple misstatements in the financial statements, resulting from errors that occurred, were not detected and/or corrected in a timely manner and created the need to record adjustments in the current year to correct the errors. Timely reconciliation of the accounts payable and insurance claims payable did not occur in the current year nor did the review of invoices received after year-end to determine the appropriate period to record accounts payable.
	Recommendation – We recommend the City evaluate and implement enhancements to its controls, to the extent necessary, to ensure that accurate financial statements are produced.
	Views of Responsible Officials and Planned Corrective Actions – We agree. The City will review its current procedures and consider areas for improvement to prevent and detect future misstatements.

# Schedule of Findings and Questioned Costs (Continued) Year Ended June 30, 2019

**Section III – Federal Audit Findings and Questioned Costs** 

Reference	
Number	Finding

No matters are reportable.



#### FINANCIAL SERVICES

212 SW 9<sup>th</sup> Street Lawton, Oklahoma 73501 (580) 581-3328 FAX (580) 581-3438

**April 24, 2020** 

### **Summary Schedule of Prior Audit Findings Year Ended June 30, 2019**

Reference Number	Finding	Status
2018-001 2017-001	The City's annual audited financial statements are prepared in conformity with generally accepted accounting principles (GAAP). The City's budgetary basis accounting system does not support an effective and efficient conversion from the budgetary basis of accounting to the GAAP basis of financial reporting. The City's system also allows one individual to post journal entries without required review and approval and does not require the formal review and approval of changes to the City's vendor master files. Additionally, we noted various errors in capital asset depreciation due to a combination of incorrect data and incorrect depreciation methods used by the system. Adjusting entries were required during the audit process to correct the City's accounting records. The current system also significantly complicates the process of building and supporting year-end GAAP basis financial statements, impacting the timeliness of preparing and issuing the year-end audited GAAP basis financial statements.	Not Corrected
	This prior year finding was repeated by the auditor in the Fiscal Year	

This prior year finding was repeated by the auditor in the Fiscal Year 2019 Schedule of Findings and Questioned Costs. As noted in the City's response in the current year, conversion to a new accounting system may take significant time due to both budgetary funding or constraint issues as well as the conversion and implementation time that would necessarily be required for the new system after its identification and funding have been determined.

Reference
Number

Finding Status

2018-002 2017-002 The City does not have formal accounting policies and procedures over the City's accounting and internal control processes, and current policies and procedures may not effectively limit duties to minimize risks associated with segregation of duties. Misstatements in the financial statements resulting from errors that occurred and were not detected and/or corrected in a timely manner created the need to record audit adjustments to correct the errors.

Partially Corrected

This prior year finding was repeated by the auditor in the Fiscal Year 2019 Schedule of Findings and Questioned Costs. As noted in the City's response in the 2018 Schedule of Findings and Questioned Costs, additional procedures have been implemented to require formal procedures and documentation of the review and approval of posting journal entries. Additionally, during the latter half of Fiscal Year 2018, an organizational restructuring of the City's Finance Department occurred and additional personnel were added that, in part, should effectively limit the duties of certain staff so as to minimize the risks associated with the segregation of duties.

Reference Number

Finding Status

2018-003 2017-003 Timely reconciliation of account balances is crucial to the internal control process to detect and correct potential adjustments and to identify potential misappropriation or misuse of assets. Due to limitations in staffing and the August 2017 data breach, the City was unable to complete accounts receivable, inventory, capital assets, investment or bank reconciliations timely in 2018. The bank reconciliations were up to eleven months behind schedule in 2018, which resulted in the City being unable to timely identify and correct material adjustments and could have resulted in the City being unable to timely identify misappropriation or misuse of assets.

This prior year finding was repeated by the auditor in the Fiscal Year 2019 Schedule of Findings and Questioned Costs. As noted in the City's response in the current year, the City made concerted efforts to catch up on the reconciliation process during the year and has remained up-to-date on reconciliations in 2019 with regards to accounts

receivable, investment and bank reconciliations.

Partially Corrected

Reference
Number

Finding Status

2018-004 2017-004 The City does not have review and approval processes implemented to prevent misstatements of the SEFA schedule. An accurate SEFA is critical in the selection of major programs. The City's controls regarding the preparation, review and approval of the SEFA did not operate effectively. The City's SEFA could be reporting inaccurate federal expenditures and inaccurate CFDA numbers. In addition, the schedule may be incomplete due to unknown awards. An inaccurate SEFA could result in major programs not being properly tested each year.

Not Corrected

This prior year finding was repeated by the auditor in the Fiscal Year 2019 Schedule of Findings and Questioned Costs. As noted in the City's response in the current year, the City is working on implementing and documenting appropriate controls regarding the preparation, review and approval of the SEFA to ensure accurate schedules. When a grant is awarded, departments have been instructed to go through the Finance Director for review.

2018-005 2017-005 The City recorded a prior period adjustment to correctly record governmental assets that were placed into service in prior year, which resulted in an adjustment to record depreciation from prior years and to remove certain construction in progress projects recorded at prior year end which were not capital assets. The City also recorded a prior period adjustment to remove an asset included in business-type activities and enterprise fund infrastructure that was duplicated in governmental activities infrastructure in the prior year. The prior period adjustments reduced capital assets for governmental activities by approximately \$5 million and \$3.4 million for business-type activities and enterprise funds. BKD also noted that Internal Audit did not perform the annual review of the physical count or re-count of assets by department supervisors. Finally, BKD noted certain instances where accumulated depreciation is not being calculated correctly and the capitalization policy is not being followed. Accurate financial statements are critical to managing operations and communicating financial position and results of operations to interested parties. The controls currently in place are not adequate, are not being performed timely or are not functioning effectively. Material misstatements in the financial statements resulting from errors that occurred and were not detected and/or corrected in a timely manner created the need to record adjustments in the current year to correct the errors. Timely reconciliation of the capital asset activity did not occur in the prior year or current year due to limitations on staffing.

This prior year finding was repeated by the auditor in the Fiscal Year 2019 Schedule of Findings and Questioned Costs. As noted in the City's response in the current year, the City is working to review its current procedures and consider areas for improvement to prevent and detect future misstatements. Additional reviews in 2018 and 2019 resulted in no prior period adjustments during 2019.

Partially Corrected

#### Reference Number

Finding Status

2018-006

Adjustments were made to correct accounts payable balances following completeness testing. Additionally, adjustments were made to agree the trial balance to underlying accounts payable detail. Accurate financial statements are critical to managing operations and communicating financial position and results of operations to interested parties. The controls currently in place are not adequate, are not being performed timely or are not functioning effectively. Multiple misstatements in the financial statements resulting from errors that occurred and were not detected and/or corrected in a timely manner created the need to record adjustments in the current year to correct the errors. Timely reconciliations of accounts payable did not occur in the current year and review of invoices received after year-end to determine the appropriate period to record accounts payable in did not occur.

Not Corrected

This prior year finding was repeated by the auditor in the Fiscal Year 2019 Schedule of Findings and Questioned Costs. As noted in the City's response in the current year, the City is working to review its current procedures and consider areas for improvement to prevent and detect future misstatements.

Reference Number

Finding

Status
Fully Corrected

2018-007

Financing transactions are only reviewed once a year when the debt rollforward is completed. An adjustment was identified in the testing of debt to correct the principal balance on the City's Waurika debt. The City is unable to reconcile the confirmation received on Waurika debt to the City's records. Accurate financial statements are critical to managing operations and communicating financial position and results of operations to interest parties. Accurate debt balances are critical to covenant compliance. The controls currently in place are not adequate, are not being performed timely or are not functioning effectively. Material misstatements in the financial statements resulting from errors that occurred and were not detected and/or corrected in a timely manner created the need to record adjustments in the current year to correct the errors. Timely reconciliation of the long-term debt activity did not occur in the current year.

2018-008

A data breach occurred in August 2017, which resulted in the delay of performance of several accounting functions, including presentation of monthly financial statements to the City Council. Accurate financial statements are critical to managing operations and communicating financial position and results of operations to interested parties. The controls currently in place are not adequate, are not being performed timely or are not functioning effectively. Timely reconciliations of financial statement activity and adequate review of safeguards against unwanted intruders into the City's financial statement and other software did not occur or prevent impact on the City's financial statements.

Fully Corrected